

FILED

JUN 30 2011

6-30-11

IN THE UNITED STATES DISTRICT COURT
FOR THE NORTHERN DISTRICT OF ILLINOIS
EASTERN DIVISION

MICHAEL W. DOBBINS
CLERK, U.S. DISTRICT COURT

THE UNITED STATES OF AMERICA, ex
rel KENNETH CONNER,

Plaintiff,

vs.

PETHINAIDU VELUCHAMY; AMRISH
MAHAJAN; JOHN BENIK; THOMAS
PACOCOA; JAMES MURPHY; RIC
BARTH; PARAMESWARI VELUCHAMY;
ARUN VELUCHAMY, ANU
VELUCHAMY; JAMES ROTH, RONALD
TUCEK, PATRICK McCARTHY; JAMES
REGAS; THE VELUCHAMY FAMILY
FOUNDATION; ADAMS APPRAISAL
CORPORATION; and DOUGLAS ADAMS

Defendants.

CASE NO.

QUI TAM LAWSUIT

FILED UNDER SEAL

1:11-cv-04458

Judge James F. Holderman

Magistrate Judge Jeffrey Cole

JURY TRIAL DEMANDED

COMPLAINT UNDER FEDERAL FALSE CLAIMS ACT

Plaintiff Kenneth Conner, by and through his attorneys Joseph T. Gentleman and Matthew J.

Sullivan, states as follows for his complaint under the Federal False Claims Act, 31 U.S.C.

§3729, et seq. against defendants Pethinaidu Valuchamy, Amrish Mahajan, John Benik, Thomas

Pacocha, James Murphy, Ric Barth, Paraneswaru Veluchamy, Arun Veluchamy, Anu

Veluchamy, James Roth, Ronald Tucek, James Regas, the Veluchamy Family Foundation,

Adams Appraisal Corporation, and Douglas Adams.

Nature of the Case

1. This action, brought on behalf of the United States, concerns various false statements caused to be made by certain officers, directors and employees of Mutual Bank of

Harvey (collectively, "Mutual Bank") to the Federal Deposit Insurance Corporation ("FDIC") in part in order to reduce deposit insurance premiums due to the FDIC. In particular, Mutual Bank knowingly misstated and concealed the value of the collateral on its commercial real estate loans from the FDIC. As shown herein, plaintiff Kenneth Conner ("Conner"), then an employee of the bank in charge of reviewing appraisals, repeatedly informed management that defendant Adams Appraisal Corporation ("Adams") was grossly overvaluing collateral on loans. However, Conner was repeatedly told by management to ignore the issue. As shown below, Mutual Bank paid dramatically lower assessments to the FDIC as a result of its false statements and concealment concerning the inflated appraisals of its collateral on real estate loans. This suit seeks to recoup the deposit insurance assessments that rightfully should have been paid to the FDIC.

The Parties

2. Plaintiff, Kenneth Conner, an adult citizen of Indiana, is a former employee of Mutual Bank of Harvey.

3. Defendant Pethinaidu Veluchamy, an adult citizen of Illinois, is the former owner and Chairman of the Board of Directors of Mutual Bank of Harvey. Veluchamy ran the bank and had ultimate say on all big decisions concerning Mutual Bank.

4. Defendant Parmameswari Veluchamy, an adult citizen of Illinois, is a former owner and member of the Board of Directors of Mutual Bank.

5. Defendant Arun Veluchamy an adult citizen of Illinois is a former owner and member of the Board of Directors of Mutual Bank.

6. Defendant Anu Veluchamy, an adult citizen of Illinois, is a former owner and member of the Board of Directors of Mutual Bank.

7. Defendant Steven Lakner, an adult citizen of Illinois, is a former member of the Board of Directors of Mutual Bank.

8. Defendant James Roth, an adult citizen of Illinois, is a former member of the Board of Directors of Mutual Bank.

9. Defendant Ronald Tucek, an adult citizen of Illinois, is a former member of the Board of Directors of Mutual Bank.

10. Defendant Patrick McCarthy, an adult citizen of Illinois, is a former member of the Board of Directors of Mutual Bank.

11. Defendant James Regas, an adult citizen of Illinois, is a former member of the Board of Directors of Mutual Bank.

12. Defendant Amrish Mahajan, an adult citizen of Illinois, is the former President of Mutual Bank of Harvey. Mahajan was in charge of the day-to-day operations at the bank.

13. Defendant James Murphy, an adult citizen of Illinois, is a former senior vice president of Mutual Bank of Harvey. Murphy was Conner's supervisor and was in charge of loan review.

14. Defendant John Benik, an adult citizen of Illinois, is a former senior vice president and Chief Lending Officer of Mutual Bank of Harvey.

15. Defendant Thomas Pacocha, an adult citizen of Illinois, is a former executive vice president of Mutual Bank of Harvey.

16. Defendant Ric Barth, an adult citizen of Illinois, is a former senior vice president of Mutual Bank of Harvey.

17. Defendant Adams Valuation Corporation is an Illinois Corporation with its principal place of business in Oakbrook Terrace, Illinois.

18. Defendant Douglas Adams, an adult citizen of Illinois, is the President of Adams Valuation Corporation.

19. On information and belief, the Velchamay Family Foundation is a former owner of Mutual Bank that is controlled by Pethinaidu Veluchamy.

Jurisdiction

20. This Court has jurisdiction over this matter pursuant to 31 U.S.C. §3732(a) (False Claims Act cases), 28 U.S.C. §1331 (claims arising under the laws of the United States, and 28 U.S.C. § 1345 (claims brought by the United States).

Venue

21. Venue is proper in the Northern District of Illinois pursuant to 31 U.S.C. §3732(a) because Defendants have regularly and continuously transacted business in this District and because the acts proscribed by the Federal False Claims Act occurred in this District.

Facts

A. Kenneth Conner's Review of Appraisals of Collateral on Commercial Real Property Loans.

22. Plaintiff Kenneth Conner was employed by Mutual Bank and a predecessor entity from August 2000 until September 2007. Conner was transferred to the Harvey, Illinois, headquarters of Mutual Bank in fall 2005.

23. Immediately after Conner's transfer to the Harvey headquarters, his job focused increasingly on reviewing appraisals of property that secured loans on commercial real estate. Within two months of the transfer, more than half of Conner's time was spent reviewing such appraisals.

24. Conner continued to spend the majority of his time reviewing appraisals until he was terminated by Mutual Bank in October 2007.

25. As Conner reviewed the appraisals at Mutual Bank, he observed that Mutual was using a single company for more than half of its appraisals, Adams Valuation Corporation.

26. It is well understood in the banking industry that having a high concentration of appraisals done by any one company puts a bank at risk because it fails to diversify the risk of faulty work.

27. Based on Conner's review of Adams' appraisals. Adams appraisals were regularly inflated by 20-30 percent. As detailed more fully below, Conner repeatedly brought this to the attention of management but was repeatedly told to ignore the issue.

28. During his two years at the Harvey headquarters of Mutual Bank, Conner personally reviewed approximately 75 appraisals for commercial real estate loans that were inflated.

B. Particular Examples Of Inflated Appraisals Known to Mutual Bank Management

29. In 2006, Conner was asked to review an appraisal for Venturella Resort and Spa located in Orlando, Florida that had been conducted by Adams.

30. Venturella was to be a renovation of an existing hotel a little over a mile from Walt Disney World. Nonetheless, Adams appraisal of the property did not rely on any comparable properties near Walt Disney World to forecast revenues from the property.

31. Instead, Adams' appraisal relied solely on an extreme high-end property called The Peabody Hotel, which was by a significant margin the most expensive hotel in the broader Walt Disney/Convention Center area. Unlike the proposed Venturella, the Peabody was located adjacent to Orlando's convention center. The proposed Venturella, by contrast, was located half a block from a busy intersection near a highway interchange and is adjacent to a Denny's, an Olive Garden, a Burger King and a Holiday Inn Express.

32. While Adams' appraisal did identify several hotels in the area that were comparable, it did not use any of those hotels in its valuation. Instead, it assumed without any plausible basis that the Venturella would have the same average daily rate per room as the Peabody.

33. The other comparables identified were much closer geographically to the Venturella than was the Peabody and had characteristics much more similar to the proposed Venturella.

34. By contrast, the Peabody was a high-end luxury hotel, located in a 27-story building with balconies adjacent to many of the rooms that had landmark appeal to it. By contrast, the Venturella was to be a five-story building with rooms that had no balconies. The Peabody's rooms were likewise significantly larger than the rooms at the proposed Venturella.

35. The Peabody's average daily rate per room was more than \$400 per room. The other comparables average daily rates were all less than \$300. Nonetheless, Adams assumed for purposes of its valuation that the Venturella would have an average daily room rate in excess of \$400 per room.

36. Based on Conner's review, Adams' appraisal, which valued the property at approximately \$22 million, overvalued the property by a minimum of \$9.7 million. Conner made this determination by analyzing comparable properties and assuming that the Venturella, as gut rehab, would perform somewhat better than other hotels near its location with similar amenities.

37. Conner told Murphy that he believed that the Venturella was overvalued by around \$10 million. Murphy responded that "Amrish and the Board want to do the deal anyway because the borrower is going to get the bank out of trouble with other properties."

38. Shortly thereafter, Conner was instructed by Murphy to cease work on the Venturella appraisal review and not to put the work that Conner had completed in the appraisal presentation.

39. The Venturella Hotel was supposed to open in approximately 2008 under the plans submitted to the Bank. The Venturella never opened and, on information and belief, the loan defaulted.

40. In 2007, Conner reviewed an appraisal for two-story retail/office building in Mount Olive, New Jersey. The appraisal was unsigned and appeared to be an incomplete rough draft. The property was appraised for approximately \$2.5 million. However, the draft appraisal failed to articulate any coherent basis for the \$2.5 million figure. Conner reviewed the other comparison properties that were presented in the incomplete appraisal and found that they justified a value of only about \$1.5 million.

41. Conner informed Murphy that he could not approve the appraisal because it was an incomplete draft and was significantly overvalued.

42. Shortly thereafter, John Benik called Conner into his office. Benik was visibly angry. Benik upbraided Conner for interfering with a deal that he said that the Board wanted to do. Conner explained that the appraisal was just a rough draft and that it appeared to overvalue the property by almost 70 percent. Benik responded by saying "what are you doing? You are causing problems." Benik told Conner to "just go ahead and approve the appraisal." When Conner refused, Benik ordered Conner to cease work on the appraisal review.

43. On information and belief, the loan related to the Mount Olive property is now in default.

44. A two-story retail property in the Beverly neighborhood of Chicago was likewise valued by Adams at approximately \$1.5 million when the actual value of the property was only about \$1 million.

45. An empty lot on the south side of Chicago was valued at \$625,000 by Adams, whereas Conner determined, by analyzing comparables, that it was worth a maximum of \$500,000. Conner informed Murphy and Barth that the lot was overvalued. Murphy and Barth ignored Conner, and the loan was modified based on the \$625,000 appraisal. Conner later learned that an independent appraisal conducted at approximately the same time valued the lot at \$490,860.

46. Other overvaluations include a seven figure overvaluation of the Holiday Inn Rolling Meadows and a six figure overvaluation of loft condo conversion in the Logan Square area valued on par with Bucktown/Wicker Park comparables.

C. Additional Facts Demonstrating Management's Knowledge of Adams Appraisal's Practice of Inflating Valuations

47. In late 2006, a second appraisal was done of a hotel property in Evansville, Indiana, that Adams had previously valued at \$21 million. A second appraisal was ordered from a different firm. The new firm determined that the value of the property was only \$12 million stabilizing at \$13 million. The new valuation was presented to the entire Board of Directors, as well as Jim Murphy and Tom Pacocha, who were thus all aware that Adams had overvalued the property by nearly 100 percent. Nonetheless, Mutual Bank continued to use Adams for more than half of their appraisals.

48. Adams likewise regularly inflated its valuations of service stations. Adams entire methodology for valuing service stations was faulty because they used a market capitalization rate that was for retail buildings rather than service stations.

49. All other valuation companies that Conner dealt with used the higher capitalization rate specific to service stations, and thus arrived at much lower valuations for service stations. Adams by contrast inflated their valuations of service stations by using a capitalization rate that was far too low.

50. Notably, the gasoline/convenience store industry was a particular area of concentration for Mutual Bank's loan portfolio. *See* Office of Inspector General Loss Review at 4.

51. Conner informed Murphy of the issue three to four times and likewise informed Benik and Ric Barth. All three were dismissive and would respond simply by stating that Adams was an "approved" appraiser.

52. In just over two years at the Harvey branch, Conner identified to Mutual approximately 75 appraisals that significantly overvalued the underlying real estate collateral. Many of these were overvalued by 20-30 percent or more. Furthermore, the majority of the overvalued appraisals were conducted by Adams.

53. Except where specifically instructed not to by management, such as in the cases of the Venturella and Mount Olive properties, Conner generated an appraisal review report that was placed in the loan file. The report explained why he believed the appraisal was overvalued and by how much he believed it was overvalued. The appraisal review would then be given to Murphy.

54. Except for one instance involving a single-family residential mortgage, Mutual Bank ignored the information Conner provided.

D. "Your Job Is To Approve These Appraisals, Not To Question Adams' Conclusions."

55. Jim Murphy was transferred to the Harvey headquarters at the same time as Conner. Murphy was in charge of loan review at the bank, including review of new loans. As part of his responsibility, Murphy was ultimately responsible for loan review.

56. On at least six occasions, Murphy scolded Conner for criticizing Adams' appraisals. Murphy instructed Conner: "Your job is to approve these appraisals, not to question Adams' conclusions." These conversations would typically occur when Conner pointed out that Adams appraisal was overvalued.

57. Murphy further made clear that he did not want Conner to make determinations of how much an appraisal was overvalued: "We don't need you spending all this time figuring out what the property is worth. We just need you to approve them."

58. Nonetheless, Conner continued to conduct full reviews of the appraisals, as he believed this was necessary to competently complete his job duties.

E. "If 'Velu' Wanted Good Appraisals, You Would Be Reviewing Good Appraisals."

59. It was the practice of bank president Amrish Mahajan to walk the office and talk to the employees. In Fall 2006, during one of Mahajan's walk-throughs, Conner approached Mahajan to inform him of the inflated appraisals. Conner explained to Mahajan that many of the appraisals that he had been reviewing were overvalued by 20-30 percent. Mahajan replied, "I heard there was a problem with some of the appraisals. I'll set up a meeting with you and Jim [Murphy]." The meeting never occurred.

60. On multiple occasions, Conner reminded Jim that there was to be a meeting with Amrish regarding the appraisal problem. Murphy would simply change the subject.

61. In Fall of 2006, Conner told Murphy that he was thinking of approaching Pethinaidu Veluchamy regarding the appraisal issue. "Velu does not need you to tell him that

the appraisals are bad. If Velu wanted good appraisals, you would be reviewing good appraisals.” Conner asked Jim if he knew for a fact that Velu was aware of the valuation problem. Murphy replied, “yes, do you think he is an idiot?”

F. Mutual Bank’s Failure

62. Conner was terminated in October 2007 about a week after his meeting with John Benik where he refused Benik’s order to approve the incomplete appraisal of the Mount Olive, New Jersey property.

63. In July 2009, Mutual Bank failed.

64. When the Office of Inspector General conducted its loss review of Mutual Bank, “examiners noted concerns with the appraisal company most commonly used by the bank, including the company’s questionable support for comparables, capitalization rates, and final values and the potential lack of objectivity and diversification of the appraisal work in general.”

65. The Inspector General further noted that Mahajan as President of the Bank, “exerted a great deal of influence and control over all facets of bank operations.” Mahajan, according to a witness cited in the report, “frequently provided borrower information to the loan officers with orders that certain loan deals had to be funded” and “it was then up to the lending staff to find a way to make deals work.”

G. The “Risk-Based” System of FDIC Deposit Insurance Assessments

66. Pursuant to statutory mandate, the FDIC has promulgated a “risk-based assessment system” for determining deposit insurance premiums.

67. The statute sets forth in general terms what the risk based system is to take into account: “(i) the probability that the Deposit Insurance Fund will incur a loss with respect to the institution, taking into consideration the risks attributable to—(I) different categories and

concentrations of assets; (II) different categories and concentrations of liabilities, both insured and uninsured, contingent and noncontingent; and (III) an other factors the Corporation determines are relevant to assessing such probability; (ii) the likely amount of any such loss; and (iii) the revenue needs of the Deposit Insurance Fund.” 12 U.S.C. § 1817(b)(1)(C).

68. The FDIC relies upon its annual examinations of the bank and quarterly “call reports” submitted by the bank to the FDIC to determine the bank’s deposit insurance assessment.

69. Based on the FDIC’s evaluation of the bank’s capital and what the FDIC calls its “supervisory evaluation,” an insured bank is assigned a “risk category” from I-IV.

70. Risk Category I consists of banks with the lowest risk. To be classified as Risk Category I, a bank must be both “well capitalized” and be in the highest supervisory group, meaning that the bank is “financially sound with only a few minor weaknesses.” 12 C.F.R. §327.9.

71. Risk Category IV, by contrast, consists of banks that are “undercapitalized” that are in the lowest supervisory group, meaning that the institution poses “a substantial probability of loss to the Deposit Insurance Fund unless effective corrective action is taken.” 12 C.F.R. §327.9.

72. The risk category assigned by the FDIC makes an enormous difference in a bank’s assessment for deposit insurance. For example, when Conner started his employment at Mutual Bank, the FDIC rate schedule allowed for well capitalized banks to pay zero deposit insurance premiums. Subsequently, the FDIC’s rate schedule, stated in terms of basis points, was as follows (12 C.F.R. § 327.10):

TABLE 1 TO PARAGRAPH (a)

	Risk Category				
	I*		II	III	IV
	Minimum	Maximum			
Annual Rates (in basis points)	2	4	7	25	40

* Rates for institutions that do not pay the minimum or maximum rate vary between these rates.

73. The FDIC's assessment rates were subsequently raised effective January 1, 2007, as follows:

TABLE 1 TO PARAGRAPH (b)

	Risk Category				
	I*		II	III	IV
	Minimum	Maximum			
Annual Rates (in basis points)	5	7	10	28	43

* Rates for institutions that do not pay the minimum or maximum rate vary between these rates.

74. During the time that Conner worked there, Mutual Bank was assigned Risk Category I and therefore paid at or near the lowest possible assessment rates to the FDIC for its deposit insurance.

H. The False Claims

a. Bank Examinations – Mutual Bank's Systematic Concealment of Commercial Real Estate Loans In Excess Of Loan-to-Value Ratio Limit

75. The majority of Mutual Bank's loan business was commercial real estate.

76. Mutual Bank "traditionally concentrated its loan portfolio in the hospitality and gasoline/convenience store industries." Office of Inspector General Loss Review at 4.

77. The FDIC provides minimum standards for loan-to-value for real estate lending. 12 C.F.R. §365.2. While banks are to establish their own loan to value limits, they may not exceed the supervisory limits set by the FDIC. The FDIC's supervisory limit for commercial real estate is an 80 percent loan to value ratio. 12 C.F.R. §365, App. A.

78. Within certain limits, the FDIC permits exceptions to this rule for credit-worthy borrowers who do not fit within the FDIC's loan-to-value ratio limit. However, the FDIC requires that the bank create a "lending policy exception report" identifying each such loan that sets forth "all the relevant credit factors that support the underwriting decision." 12 C.F.R. §365, App. A.

79. Lending policy exception reports are specifically reviewed by the FDIC during bank examinations: "Lending policy exception reports will also be reviewed by examiners during the course of their examinations to determine whether the institutions' exceptions are adequately documented and appropriate in light of all of the relevant credit considerations. An excessive volume of exceptions to an institution's real estate lending policy may signal a weakening of its underwriting practices, or may suggest a need to revise the loan policy." 12 C.F.R. § 365, App. A.

80. The FDIC further had a cap on loans in excess of the supervisory loan to value limits for all commercial, agricultural, multifamily or other non-1-4 family residential properties of 30 percent of total capital. 12 C.F.R. § 365, App. A.

81. Mutual Bank's commercial real estate loans were substantially all twenty-percent down loans.

82. By using inflated appraisals, Mutual Bank was able to mask the fact that the loans actually had loan-to-value ratios that were considerably in excess of the eighty percent limit. In substance, the inflated appraisals artificially increased the denominator in order to make the loan-to-value ratios appear much lower than they really were.

83. Mutual Bank knowingly concealed from the FDIC the fact that its loans did not conform to the FDIC's loan-to-value limits by failing to generate the required exception report

for the FDIC to review during its examinations of Mutual Bank for loans that had a loan-to-value ratio in excess of eighty percent.

84. By the same means, Mutual Bank knowingly hid the fact that the aggregate amount of its commercial real estate loans in excess of the FDIC's loan-to-value limit exceeded many fold the FDIC's limit of 30 percent of total capital.

b. The Call Reports

85. Banks are required by the FDIC to submit quarterly "Call Reports" that show the financial condition of the bank. All assets and liabilities, including contingent assets and liabilities, must be reported in, or otherwise taken into account in the preparation, of the Call Report.

86. Together with the bank examination, the FDIC uses Call Report data to calculate deposit insurance assessments. 12 C.F.R. § 304.1(a).

87. A report of condition consists in part of the balance sheet, a securities schedule, a loans and lease financing receivables schedule, a deposit liabilities schedule, an "other assets" schedule, an "other liabilities schedule," a quarterly averages schedule, an off balance sheet items schedule, a memoranda, and a schedule of past due and nonaccrual loans.

88. Because of the inadequacy of the collateral and the inability of the commercial real estate that was the basis of its loans to generate the revenue necessary to service the loans, Mutual Bank knew that there was a substantial risk of default on many of its commercial real estate loans.

89. In the call reports, Mutual Bank misrepresented the quality of its collateral on its real estate loans to the FDIC on its call reports by *inter alia*: failing to identify non-accrual

loans; failing to book proper loan-loss reserves for loans that it had reason to know had a substantial probability of default.

Violations of False Claims Act

90. Mutual Bank had a duty to disclose that its commercial real estate loans had loan-to-value ratios in excess of the eighty percent limit by making exception reports available to the FDIC during the FDIC's bank examinations. 12 C.F.R. § 365, App. A.

91. Mutual Bank had a duty to disclose to the FDIC the inadequate collateral on its commercial real estate loans through its call reports submitted to the FDIC.

92. Each of the defendants had knowledge (as defined in 31 U.S.C. § 3729(b)(1)) of the inflated appraisals of commercial real property collateral, except that in the case of the two corporate entities, the principals of those entities had such knowledge.

93. Each of the defendants had knowledge (as defined in 31 U.S.C. § 3729(b)(1)) that the inflated appraisals were concealed from the FDIC during the FDIC's annual examinations of Mutual Bank and in Mutual Bank's call reports submitted to the FDIC, except that in the case of the two corporate entities, the principals of those entities had such knowledge..

94. In violation of 31 U.S.C. § 3729(a)(1)(g), defendants knowingly caused to be submitted to the FDIC false records and knowingly caused to be concealed from the FDIC material information concerning the collateral on its commercial real estate loans, including but not limited to loan-to-value ratios for the loans in excess of FDIC limits.

95. By submitting the false claims and concealing the material information described above, Mutual Bank decreased its obligation to pay deposit insurance to the FDIC from approximately the first half 2005 until the bank closed in 2009.

96. Had the FDIC been aware of the loan-to-value ratios on Mutual Bank's commercial real estate loans, the loan-loss reserves that should have been booked on the non-accrual loans would have been materially different. This would have been sufficient grounds in itself for Mutual Bank to be given a higher risk rating during all relevant times.

97. The FDIC was damaged in excess of approximately \$10.9 million in deposit insurance assessments that were not assessed as a result of the false claims.

98. Pursuant to 31 U.S.C. § 3729(a)(1) defendants are liable to the FDIC for not less than \$5,000 and not more than \$10,000 per false claim, plus triple the amount of its damages, an amount not less than \$32.7 million.

99. The actions of the Defendants also violated FASB 105 and any restrictions on high volatility commercial real estate exposure (HVCRE) and possibly other laws, rules or regulations governing the banking industry.

WHEREFORE, Plaintiff respectfully requests that the Court enter a judgment in favor of the United States of an amount to be found due but believed to be not less than \$32.7 million, plus all costs and attorney fees for this action and any other relief that is just and equitable in the circumstances.

Dated: June 30, 2011

Respectfully submitted,

**UNITED STATES OF AMERICA, ex rel
KENNETH CONNER**

By: 

One of Its Attorneys

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